

#### EEG RESEARCH DAY









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THE ROLE OF TAX PREPARERS ON TAXPAYERS' TAX COMPLIANCE Literature Review

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## **Introduction**

#### Objectives:

- To analyze the various lines of research about the role of tax preparers, on the compliance of taxpayers' obligations;
- To examine if these explanatory international studies can be applied to the Portuguese reality.

## Introduction

#### Theme's relevance:

- Self-assessment of taxpayers implies a greater use of tax preparers.
- In many countries tax preparers replace the taxpayers in the complying of their tax obligations.
- It's relevant the study of the impact of their judgments, advices, decisions and attitudes in taxpayers' tax compliance.

# Literature Review

# Gap of knowledge in tax compliance research

- In the 80s years, some researchers, found a gap of knowledge, in the research about tax compliance:
  - On one hand, the growing use of paid tax preparers and the importance of their activity;
  - On the other hand, the lack of academic works about their impact on tax compliance.

#### New line of studies



Tax preparers'

Role on tax compliance

Sub-line



Works which analyze taxpayers' main objective, in the using of tax preparers

Works which analyze the influence of tax preparers' behavior (judgment and choices) in tax compliance.

# Taxpayers' main objective, in the using of tax preparers Character:

Those studies seek to understand what taxpayers intend, when they use a tax preparers:

Main objective

Did they want to be more tax compliant?

Did they aim to use taxpreparers' knowledge to tax evade?

# Taxpayers' main objective, in the using of tax preparers

## Conclusions of these studies (from US, New Zealand and Australia):

They conclude that the great motive to use a tax preparer is mostly their perception of tax complexity and their main objective is to fulfill correctly their tax return.

There is a consensus in the various studies.

But, tax noncompliance continues to increase...

# Taxpayers' main objective, in the using of tax preparers

## That's why some researchers, since the 80's until our days, intend to know:

- Where is the origin of tax aggressiveness? Is it in taxpayers, or in tax preparers?
- The researches about the US, majority pointed out the taxpayers as the source of the problem. In the US, tax penalties fall on tax preparers.
- The researches about Australia and New Zealand, majority concluded that the origin of tax aggressiveness is in the tax preparers. In Australia and N. Zealand, tax penalties fall on

# The impact of tax preparers' behavior on tax compliance

#### There isn't a consensus about the type of impact

- There are studies that argue the existence of:
- ▶ 1. A positive impact on tax compliance
- ▶ 2. A negative impact on tax compliance
- 3. Both impacts:
  - A positive impact, in simple and linear situations;
    - A negative influence, in more ambiguous issues.

# The impact of tax preparers' behavior on tax compliance

# Tax professional behavior's determinants most studies by the researchers:

- ▶ 1. Clients' importance (economic and financial impact, present and future, to tax preparers)
- 2. The severity of penalties
- 3. Their likely to take risks
- 4. Their tax knowledge.

# The applicability, to the Portuguese case

# About the applicability, to the Portuguese case

# We performed a comparison between the two tax systems:

- Both tax systems have some points of similarity, for example:
  - The complexity of tax systems
  - Base of self-assessment
  - The relevance attributed to tax knowledge

# About the applicability, to the Portuguese case

#### They have many differences, we highlight the next two:

- 1. The type of the most problematic taxpayers is different:
  - US consider the individual taxpayer the most problematic, in tax noncompliance;
  - Portugal classify like that the business taxpayers.
- 2. The application of the penalties to tax preparers are different:
  - In the US, tax professional assume the penalties, in case of tax noncompliance, reducing the taxpayer's liability with regard to his guilt (Klepper and Nagin, 1989; Cuccia, 1994).

In Portugal, in first stage, penalties fall on taxpayers.

# About the applicability, to the Portuguese case

These differences make impossible a direct application of these studies, mostly from the US, to the Portuguese reality.

We can make a cautious use and adapted to the Portuguese reality.

## Conclusions



#### Conclusions

Tax preparers have an important role in taxpayers' tax compliance.

The existing literature is about Anglo-saxon countries. Those countries have tax systems quite different from the portuguese.

#### Prospects for future reseaches

Conducting a study aiming to understand the impact of penalties *versus* client importance, on TOC (Portuguese tax preparers) judgment and choices.

#### **PAPPER PRESENTED IN:**



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# THANK YOU FOR YOUR ATTENTION

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